

Monetary-Fiscal Crosswinds in the European Monetary Union

Lucrezia Reichlin,¹ Giovanni Ricco,² and Matthieu Tarbé³

¹London Business School, Now-Casting Economics, and CEPR

²University of Warwick, OFCE-SciencesPo, and CEPR

³London Business School

Fiscal Policy Seminar 2021 “One year through the COVID-19 crisis”

Paris, 9-10 November 2021



Fiscal-monetary Interactions and Crosswinds

Fiscal-monetary interactions:

- ▶ Arise via the inter-temporal **(general) government budget** constraint
- ▶ ... and are potentially **more sizeable** when **balance sheets are large**
- ▶ In a **monetary union** the **inflation objective** pursued by the CB may be offset by **crosswinds** from the **decentralised fiscal policies**

We propose an empirical framework to study:

1. The quantitative **importance of fiscal adjustment** for **inflation dynamics** in the medium and long-run
2. The extent to which fiscal policy can be characterised as **coordinated** with monetary policy or as leading to **crosswinds**

Our Empirical Framework

- ▶ Study how inflation adjusts to **conventional/unconventional monetary** shocks at business cycle frequency and in the long-run to rebalance the budget identity
- ▶ We characterise the EMU as following:
 - ▶ The **central bank** has a **target** in terms of **aggregate inflation**
 - ▶ ... but **each country** issues its own debt and therefore faces **different market rates**
 - ▶ The **inter-temporal budget constraint** holds in the **aggregate**
 - ▶ ... but not at the country level so that **transfers are possible**
- ▶ **New fiscal dataset** for Germany, France, Italy and Spain including market value of public debt, returns and fiscal primary surpluses
- ▶ VAR identification combining narrative and sign restrictions
- ▶ Dogmatic priors to impose long-run constraints due to budget identity

Inflation as a Fiscal-Monetary Phenomenon in the EMU

The Government Budget Constraint

Law of motion for the **market value** of the **government debt over GDP**

$$\underbrace{\frac{V_{t+1}}{P_{t+1}Y_{t+1}}}_{\text{Debt at } t+1} = \underbrace{\frac{V_t}{P_t Y_t}}_{\text{Debt at } t} \underbrace{\frac{(1+r_{t+1})}{(1+g_{t+1})(1+\pi_{t+1})}}_{\text{Growth and Inflation}} - \underbrace{\frac{S_{t+1}}{P_t Y_t}}_{\text{Primary Surplus}} \quad (1)$$

- ▶ **Debt service** $V_t \cdot r_t$
- ▶ The **total deficit** is $V_t \cdot r_t - S_{t+1}$
- ▶ **Nominal return** r_t , all sources of payments to debt holders (Hall and Sargent, 2011):
 - ▶ explicit ones, (coupon payments and principal repayments)
 - ▶ and implicit ones (capital gains, e.g., from interest rate changes)

Budget Identity and Unexpected Inflation

Federation (Cochrane, 2020)

Linearising the **flow constraint** and taking expectations, we obtain an expression for unexpected inflation:

$$\underbrace{\Delta \mathbb{E}_{t+1} (\pi_{t+1} - r_{t+1})}_{\text{Current Real Returns}} = - \sum_{j=0}^{\infty} \Delta \mathbb{E}_{t+1} \left(\underbrace{s_{t+1+j}}_{\text{Fiscal Adjustment}} + \underbrace{g_{t+1+j}}_{\text{Growth}} \right) + \underbrace{\sum_{j=1}^{\infty} \Delta \mathbb{E}_{t+1} (r_{t+1+j} - \pi_{t+1+j})}_{\text{Future Real Returns}} \quad (2)$$

- ▶ **One central bank, one fiscal authority**
- ▶ Federal issuance of debt
- ▶ **Single yield curve** and common returns

Budget Identity and Unexpected Inflation

Monetary Union

$$\begin{aligned} \overbrace{\Delta \mathbb{E}_{t+1} \left(\pi_{t+1} - \bar{r}_{t+1} - \sum_{i=1}^n \psi_{i,t} \text{prem}_{i,t+1} \right)}^{\text{Current Real Returns}} &= - \sum_{j=0}^{\infty} \Delta \mathbb{E}_{t+1} \left(\underbrace{s_{t+1+j}}_{\text{Fiscal Adjustment}} + \underbrace{g_{t+1+j}}_{\text{Growth}} \right) \\ &\quad + \underbrace{\sum_{j=1}^{\infty} \Delta \mathbb{E}_{t+1} \left(\bar{r}_{t+1+j} + \sum_{i=1}^n \psi_{i,t} \text{prem}_{i,t+1+j} - \pi_{t+1+j} \right)}_{\text{Future Real Returns}} \quad (2) \end{aligned}$$

- ▶ One central bank, many fiscal authorities
- ▶ National issuance of debt
- ▶ Risk and term premia country-specific

Budget Identity and Unexpected Inflation

Monetary Union

$$\overbrace{\Delta \mathbb{E}_{t+1} \left(\pi_{t+1} - \sum_{i=1}^n \psi_{i,t} r_{i,t+1} \right)}^{\text{Current Real Returns}} = - \sum_{j=0}^{\infty} \Delta \mathbb{E}_{t+1} \left(\overbrace{\sum_{i=1}^n \psi_{i,t} s_{i,t+1+j}}^{\text{Fiscal Adjustment}} + \overbrace{g_{t+1+j}}^{\text{Growth}} \right) + \underbrace{\sum_{j=1}^{\infty} \Delta \mathbb{E}_{t+1} \left(\sum_{i=1}^n \psi_{i,t} r_{i,t+1+j} - \pi_{t+1+j} \right)}_{\text{Future Real Returns}} \quad (2)$$

- ▶ **Joint dynamics** can depend on the composition of debt...
- ▶ ... and **heterogeneous behaviour** at country-level
- ▶ (Differential growth and inflation can be important... we abstract from those)

The Empirical Model

Bayesian VAR

- ▶ Large VAR including 20 variables for France, Germany, Italy, Spain and EA
- ▶ Sample 1991q2 to 2019q4
- ▶ **Dogmatic prior** on the **steady state** of the VAR, consistent with our linearization:
 - ▶ **Debt-to-GDP ratios:** stationary at historical average.
 - ▶ **Primary surplus:** balanced in the steady state.
 - ▶ **Real GDP growth:** $g^* = 1.5\%$, close to the sample average.
 - ▶ **Inflation:** $\pi^* = 1.9\%$, “below, but close, to 2% over the medium term”.
 - ▶ **Nominal returns:** $r^* = g^* + \pi^* = 3.4\%$.
- ▶ “Minnesota”-style priors to shrink the parameter estimates towards stationarity

▶ Details

Identification: Zero, Sign and Narrative Restrictions

	Conventional			Unconventional		
	Impact	Short Run (2Q)	Long Run	Impact	Short Run (2Q)	Long Run
Euro Area GDP	+		0	+		0
Euro Area inflation	++	++		++	++	
Euro Area inflation exp.	+	+		+	+	
3-m OIS rate	--			-		
Germany 10-year yield	-			--		
France 10-year yield	-			--		
Italy 10-year yield	-			--		
Spain 10-year yield	-			--		

- ▶ **Narrative Restriction 1:** The increases in 3-month OIS in **Q3 2008** and **Q1 2011** were mostly due to contractionary **conventional monetary policy** shocks
- ▶ **Narrative Restriction 2:** The decline in long-term yields in **Q1 2015** was mostly due to expansionary **unconventional monetary policy** shocks

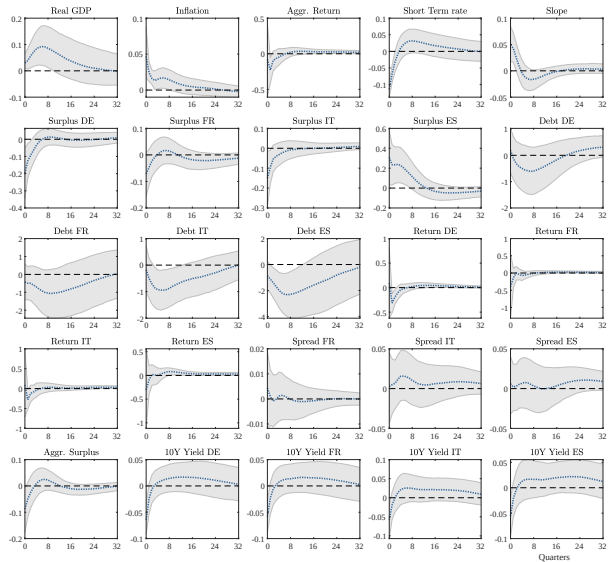
Monetary Policy and Bond Returns

Unexpected decrease in interest rates:

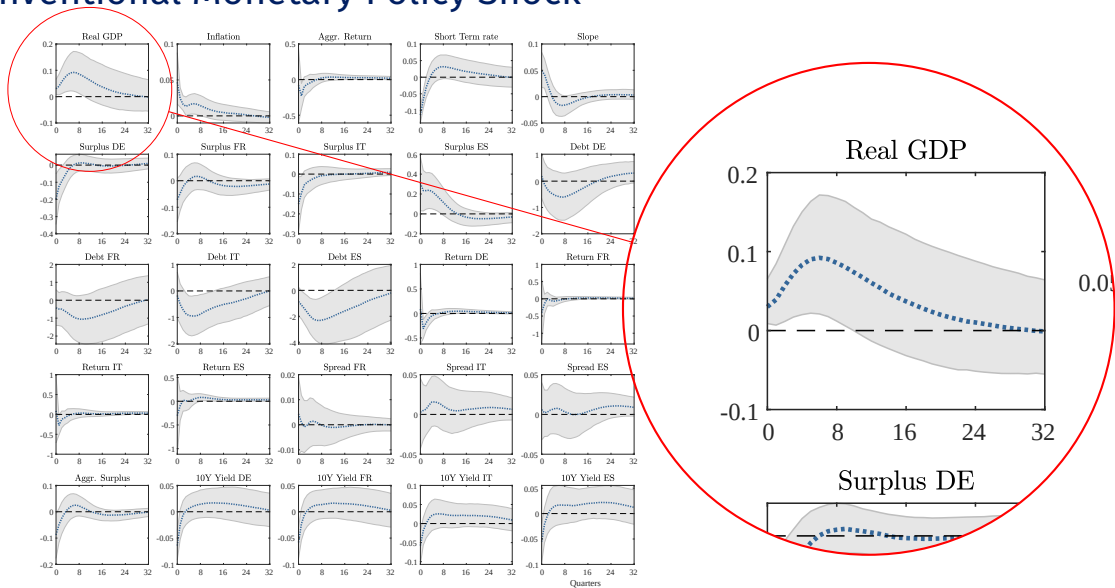
- ▶ Decreases longer term bond yields
- ▶ Bond prices, which move inversely to yields, rise on impact
- ▶ Positive return to today's long-term bond holders
- ▶ Forward looking returns, however, decrease
- ▶ A government seeking to issue new long-term debt tomorrow will face lower servicing costs
- ▶ **Remark 1:** Unconventional policies, such as forward guidance and QE, which target long-term yields directly, will have a bigger effect on governments' financing rates the longer the maturity structure.
- ▶ **Remark 2:** The transmission of unconventional policies is heterogeneous across countries due to maturity structure and risk

Conventional Monetary Policy Shock

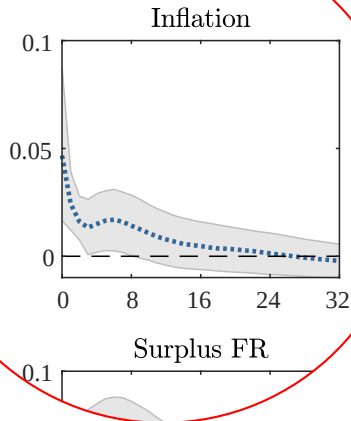
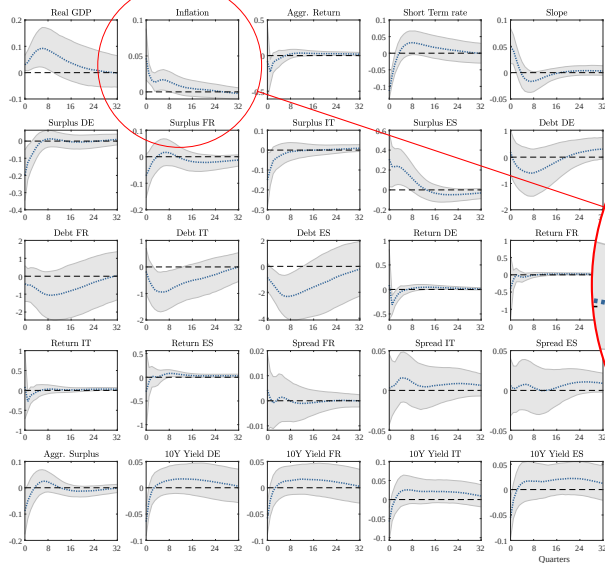
Conventional Monetary Policy Shock



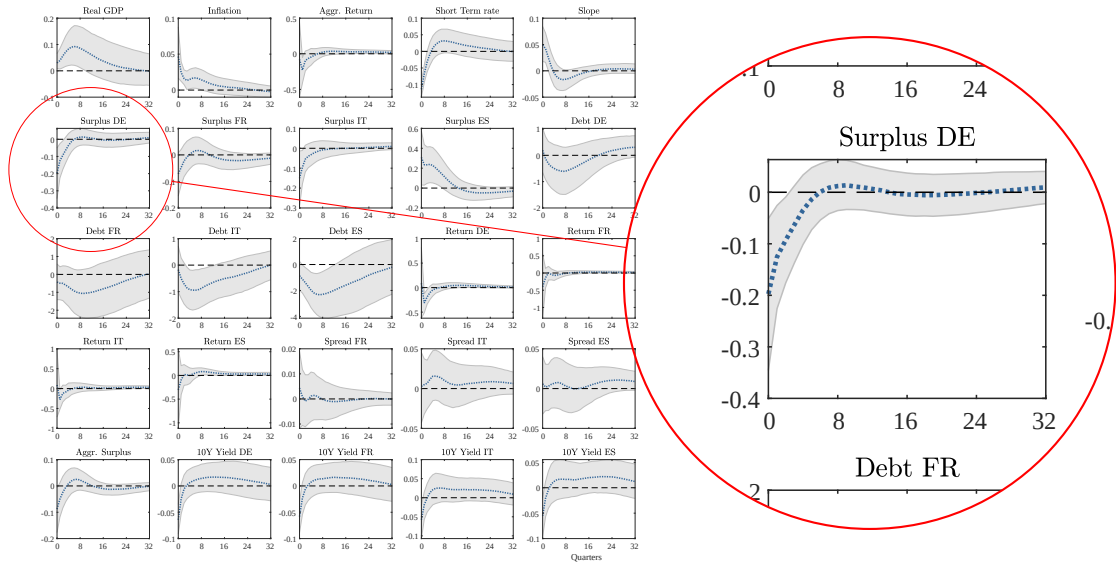
Conventional Monetary Policy Shock



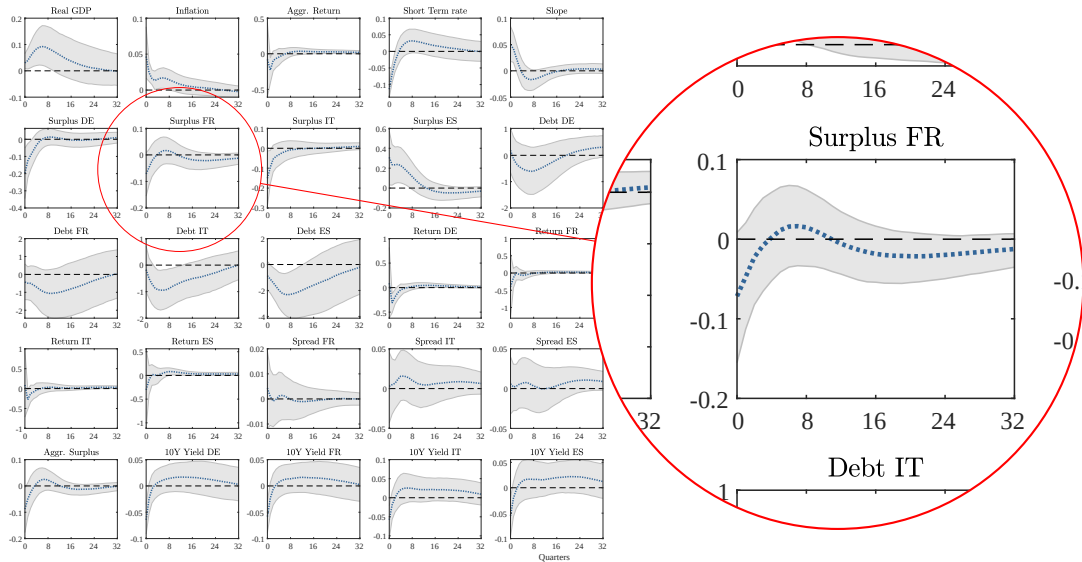
Conventional Monetary Policy Shock



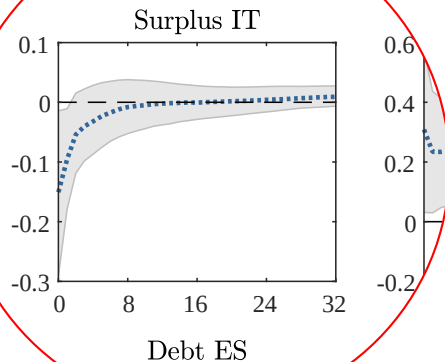
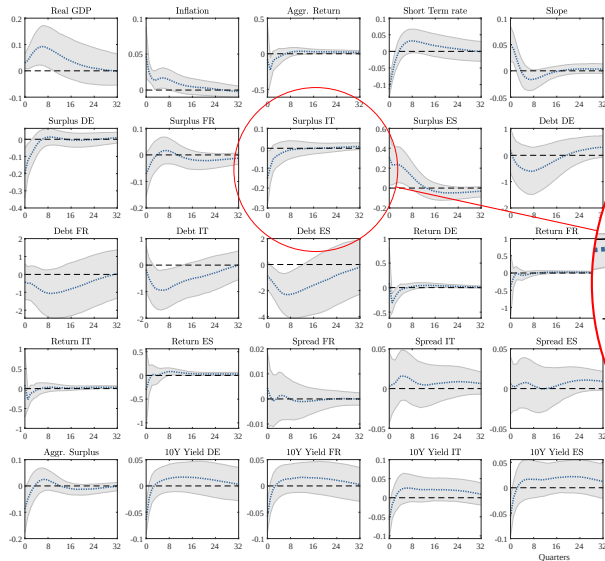
Conventional Monetary Policy Shock



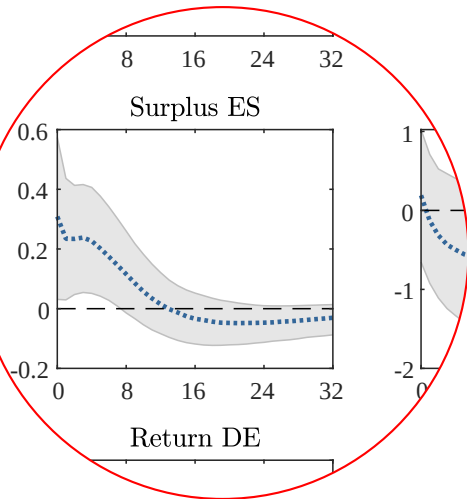
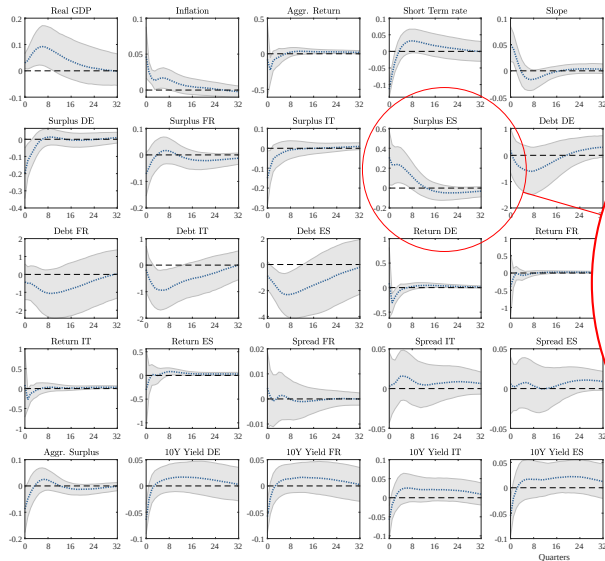
Conventional Monetary Policy Shock



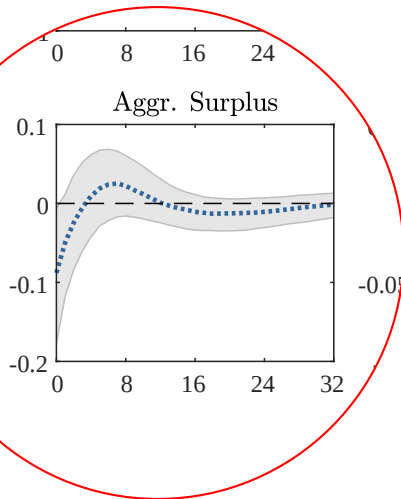
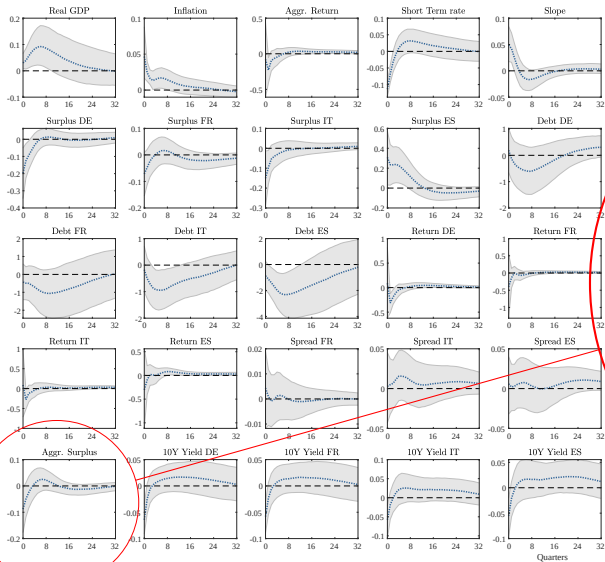
Conventional Monetary Policy Shock



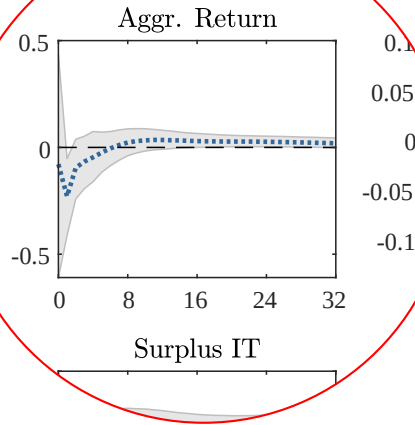
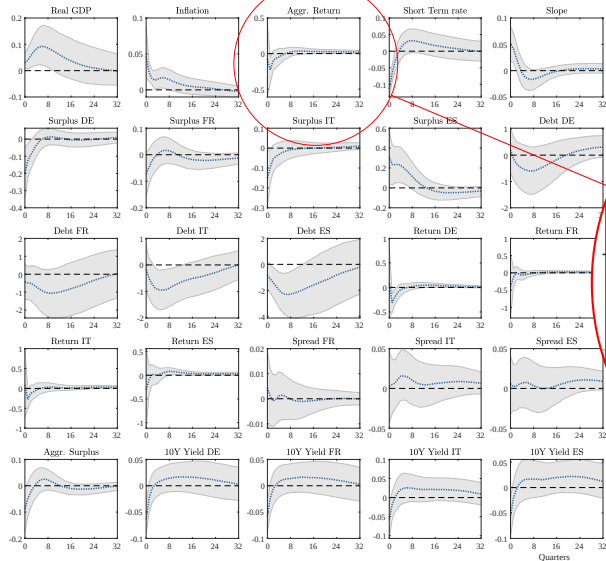
Conventional Monetary Policy Shock



Conventional Monetary Policy Shock



Conventional Monetary Policy Shock



Conventional Monetary Policy Shock

<i>Variable / Country</i>	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.05
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.03)	-(-0.1)	-(0.02)	-(-0.04)	-(-0.09)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0)	-(-0.16)	-(-0.05)	-(0.12)	-(-0.1)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.01	-0.02	0.04	0.13	0.15
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					- (0.12)

Conventional Monetary Policy Shock

<i>Variable / Country</i>	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.05
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.03)	-(-0.1)	-(0.02)	-(-0.04)	-(-0.09)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0)	-(-0.16)	-(-0.05)	-(0.12)	-(-0.1)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.01	-0.02	0.04	0.13	0.15
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					-(0.12)

Conventional Monetary Policy Shock

<i>Variable / Country</i>	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.05
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.03)	-(-0.1)	-(0.02)	-(-0.04)	-(-0.09)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0)	-(-0.16)	-(-0.05)	-(0.12)	-(-0.1)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.01	-0.02	0.04	0.13	0.15
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					-(0.12)

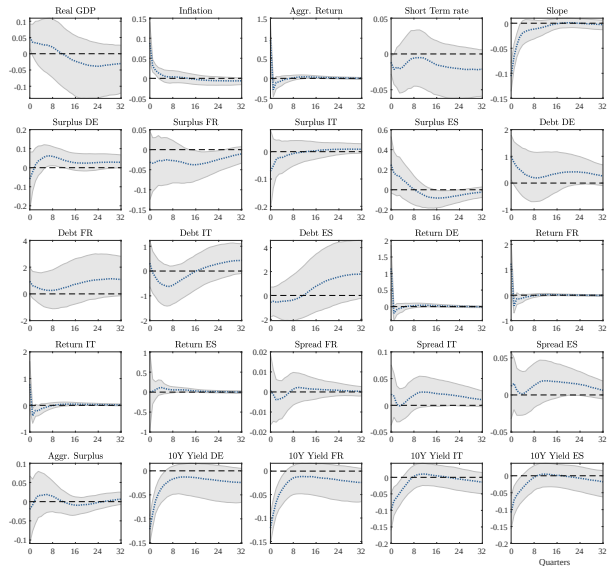
Summary of Results – Conventional MP Expansion

Surprise decrease in short-term interest rates:

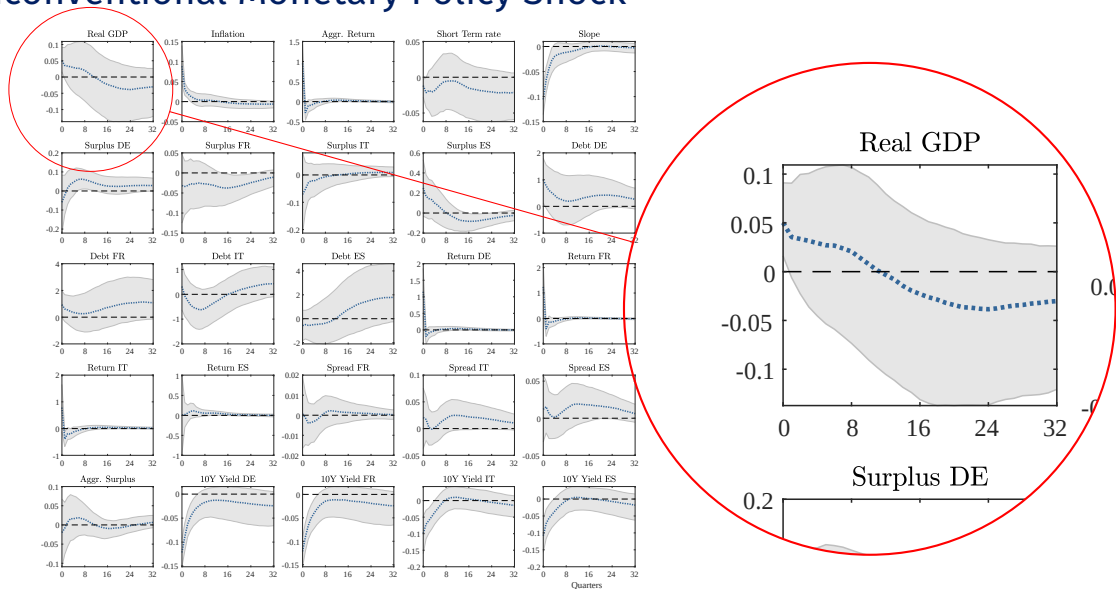
- ▶ The responses of returns are ambiguous
- ▶ Monetary-fiscal **coordination**, rather than crosswinds:
 - ▶ The aggregate primary surplus decreases in the short run
 - ▶ The cumulated aggregate primary surplus' response **seems to** be negative in the long run
- ▶ Cumulative response of inflation is positive, indicating a small positive effect on price level

Unconventional Monetary Policy Shock

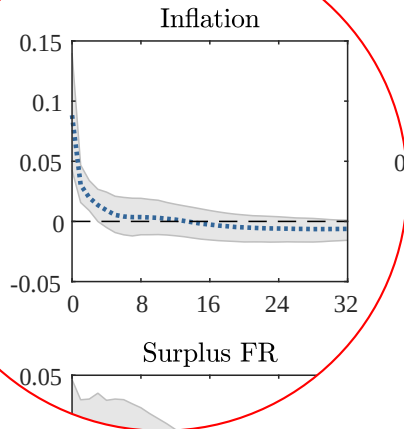
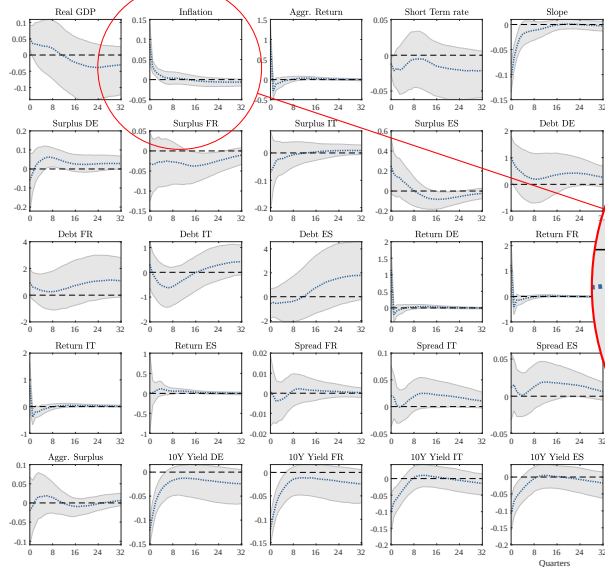
Unconventional Monetary Policy Shock



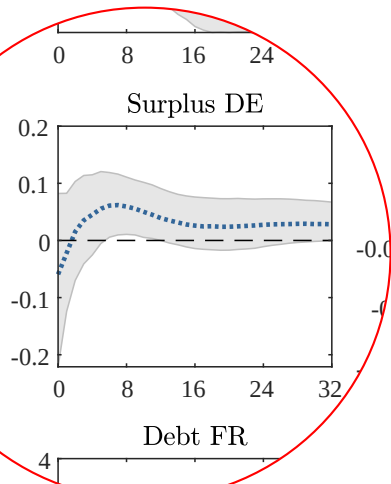
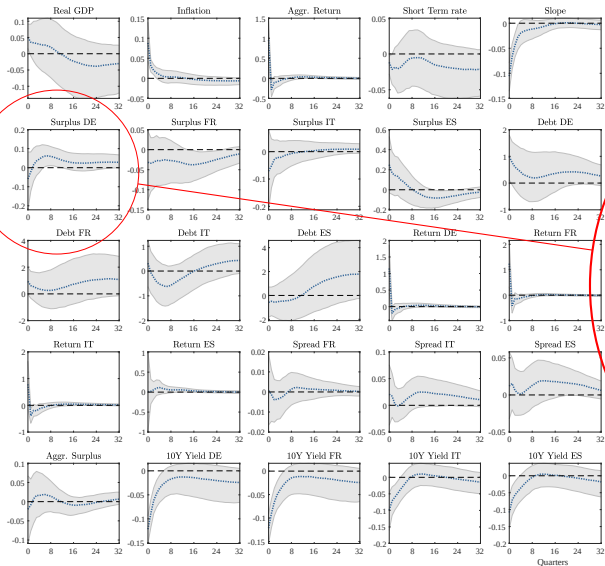
Unconventional Monetary Policy Shock



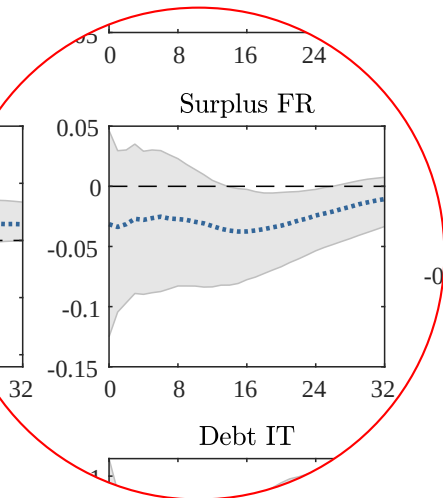
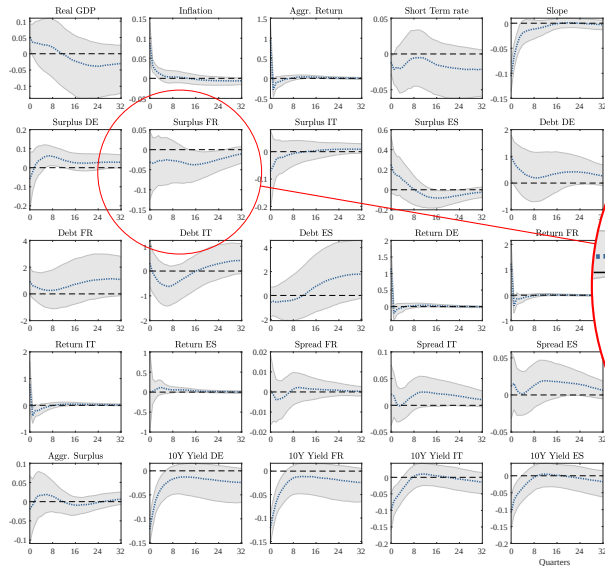
Unconventional Monetary Policy Shock



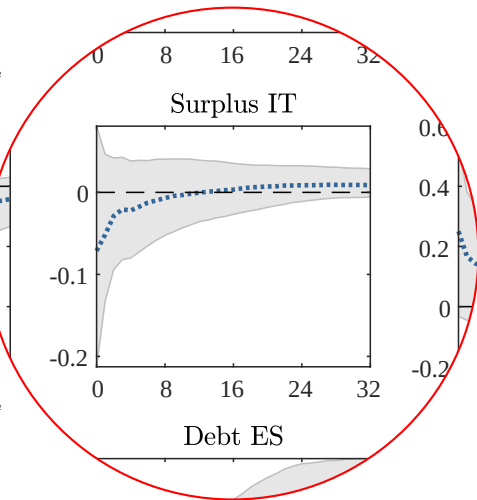
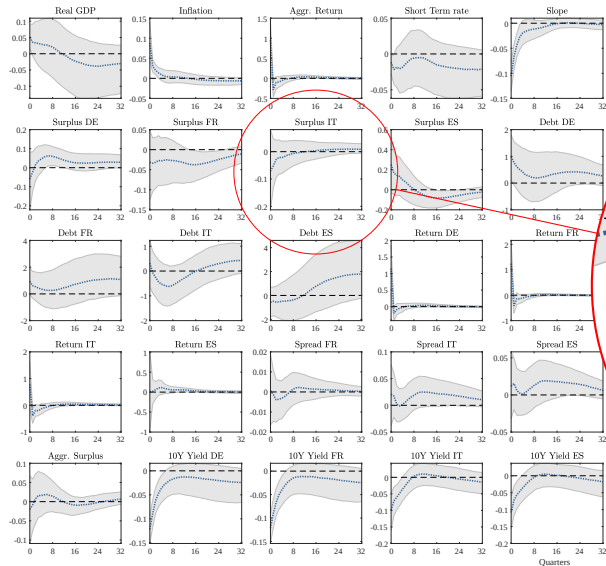
Unconventional Monetary Policy Shock



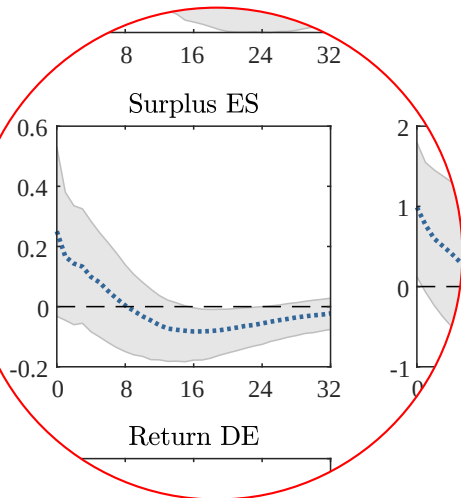
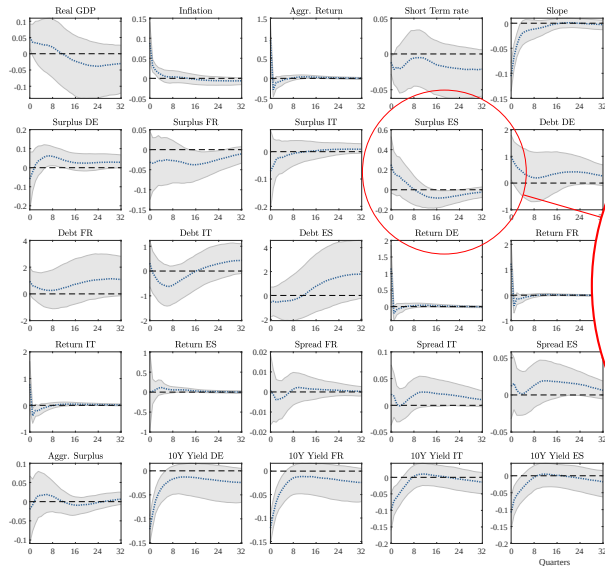
Unconventional Monetary Policy Shock



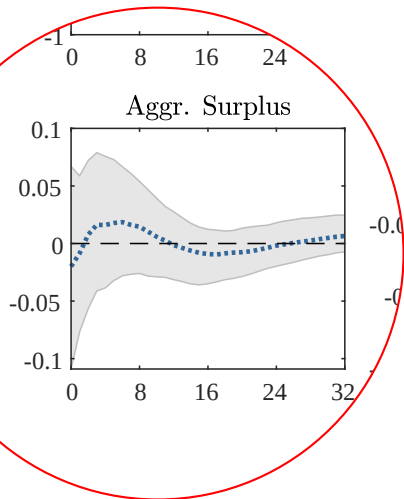
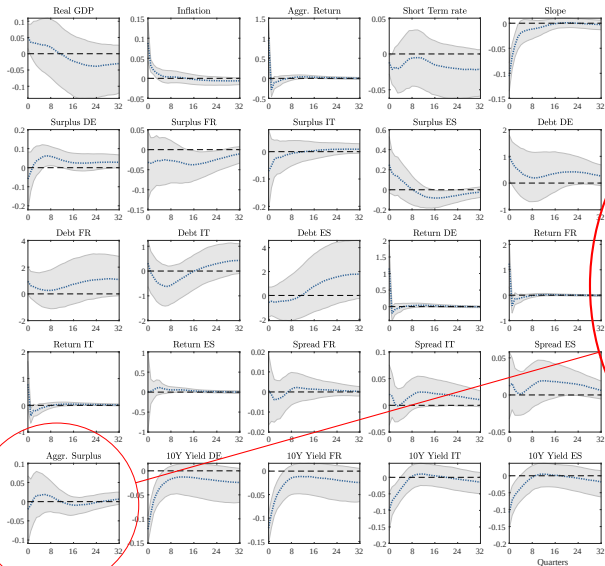
Unconventional Monetary Policy Shock



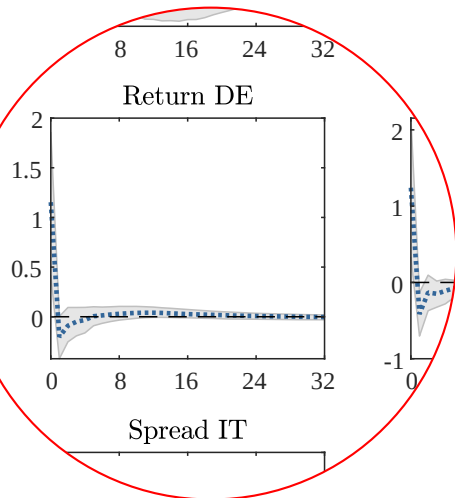
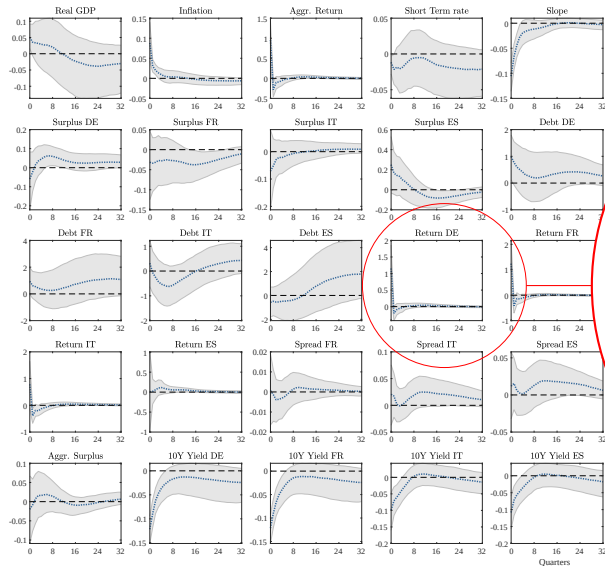
Unconventional Monetary Policy Shock



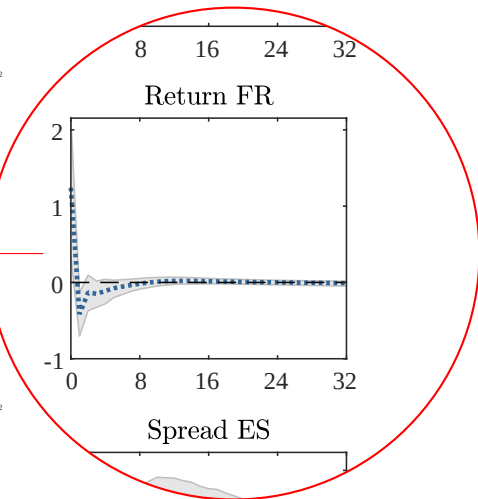
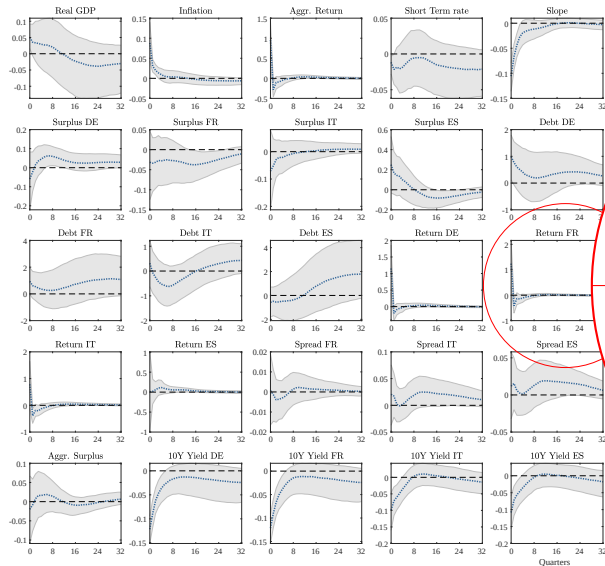
Unconventional Monetary Policy Shock



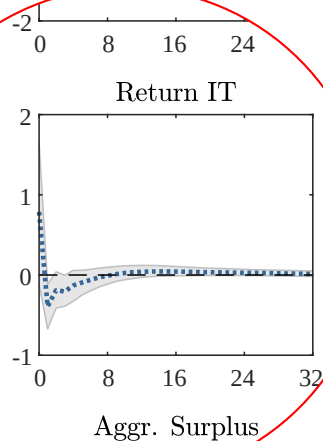
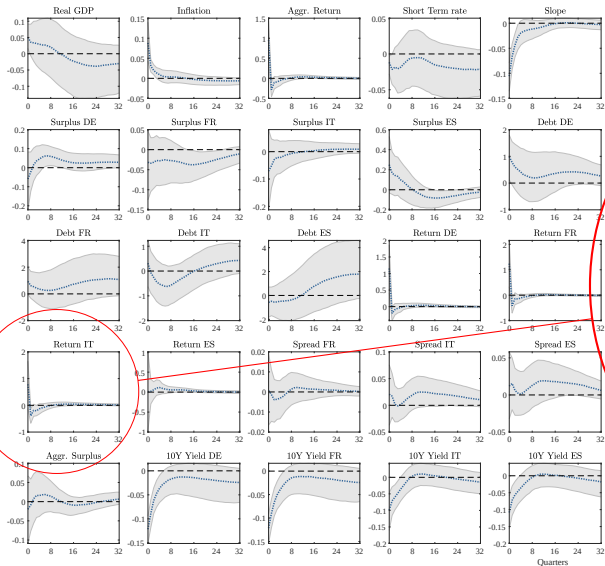
Unconventional Monetary Policy Shock



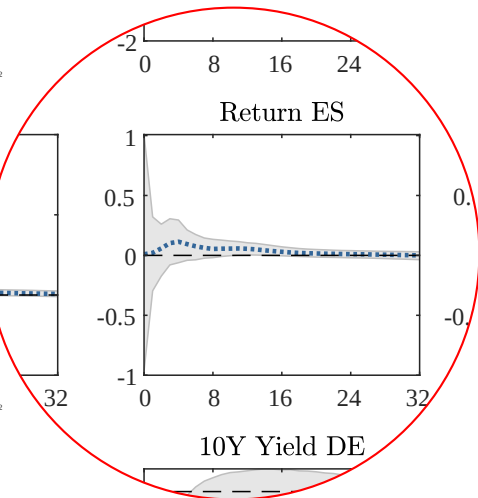
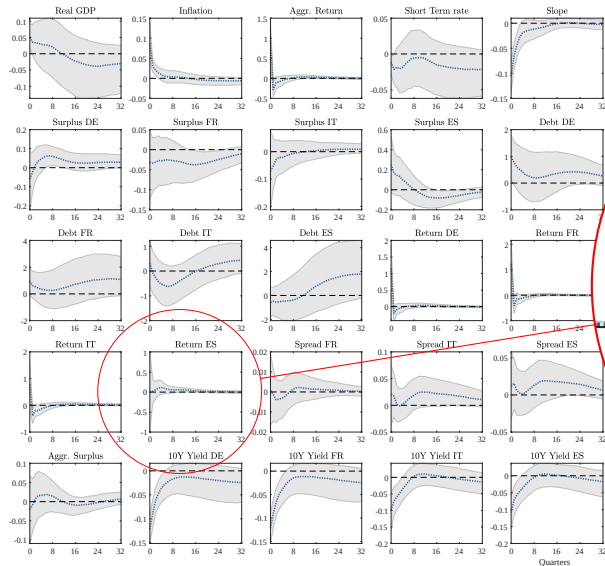
Unconventional Monetary Policy Shock



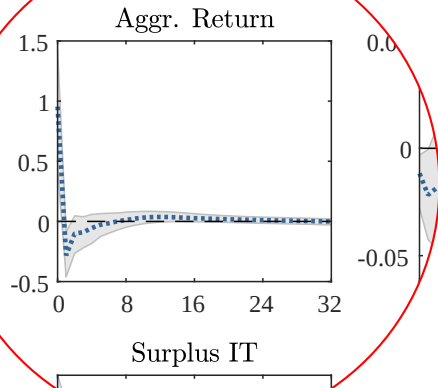
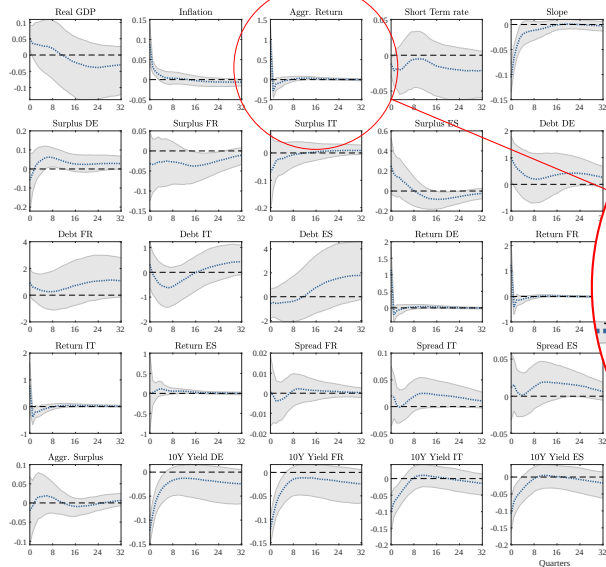
Unconventional Monetary Policy Shock



Unconventional Monetary Policy Shock



Unconventional Monetary Policy Shock



Unconventional Monetary Policy Shock

<i>Variable / Country</i>	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.09
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.43)	-(0.34)	-(0.17)	-(0)	-(0.95)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0.6)	$-(-0.33)$	$-(-0.08)$	$-(-0.05)$	-(0.14)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.03	-0.48	-0.21	-0.03	-0.69
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					$-(-0.01)$

Unconventional Monetary Policy Shock

<i>Variable / Country</i>	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.09
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.43)	-(0.34)	-(0.17)	-(0)	-(0.95)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0.6)	-(-0.33)	-(-0.08)	-(-0.05)	-(0.14)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.03	-0.48	-0.21	-0.03	-0.69
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					-(-0.01)

Unconventional Monetary Policy Shock

Variable / Country	Germany	France	Italy	Spain	Total
L.H.S. Eq. (2)					Σ_i
$\Delta \mathbb{E}_{t+1} \pi_{t+1}$					0.09
$-\Delta \mathbb{E}_{t+1} \psi_{i,t} r_{i,t+1}$	-(0.43)	-(0.34)	-(0.17)	-(0)	-(0.95)
R.H.S. Eq. (2)					Σ_i
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} g_{t+j+1}$					0
$-\Delta \mathbb{E}_{t+1} \sum_{j=0}^{\infty} \psi_{i,t} s_{i,t+1+j}$	-(0.6)	-(-0.33)	-(-0.08)	-(-0.05)	-(0.14)
$\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \psi_{i,t} r_{i,t+1+j}$	0.03	-0.48	-0.21	-0.03	-0.69
$-\Delta \mathbb{E}_{t+1} \sum_{j=1}^{\infty} \pi_{t+1+j}$					-(-0.01)

Summary of Results – Unconventional MP Expansion

Surprise decrease in long-term interest rates:

- ▶ The response of the aggregate returns is unambiguously positive on impact, then negative
- ▶ Cumulative response of inflation is twice smaller than in the Conventional MP case
- ▶ Monetary-fiscal **crosswinds**, rather than coordination:
 - ▶ The aggregate primary surplus' response is ambiguous in the short run
 - ▶ The cumulated aggregate primary surplus' response **seems to** be positive in the long run
 - ▶ ... largely due to the idiosyncratic behaviour of **Germany**

Conclusions

Conclusions

- ▶ Monetary-fiscal interactions are **important** in the transmission of both Conventional and Unconventional policies
- ▶ Our results are indicative of monetary-fiscal **coordination** in the Conventional MP case, and **crosswinds** in the Unconventional MP case
- ▶ A potential explanation of the small effects on inflation of unconventional monetary policy easing is that fiscal policy in **Germany leaned against it**
- ▶ Results seem to be robust in the short-run. Long-run tables are more sensitive to assumptions such as the dogmatic prior on the steady state
- ▶ **More coordination desirable** in the latter case when monetary policy less effective

Prior

Prior

Standard Normal-Inverse Wishart prior on the reduced form coefficients:

- ▶ Centred around autoregressive coefficients being 0 for real GDP growth, inflation minus inflation expectations, returns
- ▶ Centred around autoregressive coefficients being 0.5 for more persistent variables – i.e. short-term interest rate, slope of the yield curve, spreads, surpluses, and debt values
- ▶ Centred around an autoregressive coefficient equal to 1 for inflation expectation
- ▶ Tightness of the prior increases with the lag length and is governed by a parameter λ which we set to 0.1